

# "VAT-based retirement savings could reshape Thailand's fiscal and social landscape, strengthening economic resilience while ensuring financial security for future generations."

Thailand's long-standing 7% Value Added Tax (VAT) rate may soon see a change, but with a twist that could redefine retirement savings for millions of aging citizens. Instead of simply boosting government revenue, policymakers are exploring an innovative plan to turn VAT into a personal pension-building mechanism. This approach could address two pressing challenges at once: the need for higher tax revenue and the growing financial insecurity of Thailand's rapidly aging population.

# What is VAT, and How Does Thailand Compare Globally?

Value Added Tax (VAT) is a consumption tax levied on goods and services, widely used by governments to generate revenue. Thailand introduced VAT in 1992 at 10%, but during the 1997 financial crisis, the rate was reduced to 7% as a temporary relief measure. Over 25 years later, the "emergency" rate remains unchanged, making it one of the lowest in Southeast Asia. In comparison, Vietnam and Singapore impose a 9 - 10% VAT, while Indonesia and the Philippines charge 11-12%. Globally, VAT rates vary significantly, with countries like Hungary (27%) and Denmark (25%) at the higher end, while others like Canada (5% GST) and Malaysia (6% SST) maintain lower rates to support economic growth.

# Why does the government want to increase taxes?

Thailand's tax revenue as a percentage of GDP is relatively low. It has been declining since 2015-2016 and is currently around 14% of GDP. Meanwhile, the VAT rate has remained at 7% since 1997, while government expenditures have been rising annually. Coupled the aging society issue, the government faces a future fiscal crisis if it fails to increase revenue.

VAT has been the top revenue source for the Revenue Department. In fiscal year 2023, VAT accounted for 30% of total revenue. Additionally, Increasing the VAT rate by 1% could generate an additional 120 billion baht. Although several governments have considered raising the VAT rate, this idea has faced opposition due to its potential broad impact on the public. Thailand's low VAT rate has been a double-edged sword. While it helps ease the cost of living and stimulates consumer spending, it also limits government revenue, which is just 14% of GDP—far below developed-country benchmarks. With nearly onethird of Thais expected to be 65 or older by 2037, the strain on pensions, healthcare, and social welfare systems is becoming unsustainable. This raises a critical question: Is it time for Thailand to rethink its VAT strategy?

# A Novel Solution: Turning VAT into Retirement Savings

Rather than simply raising VAT to fill government coffers, experts like Dr. Jermsak Pinthong propose a groundbreaking idea: redirecting part of the additional VAT revenue into personal retirement savings accounts. Here's how it could work:

- Gradual VAT Increase: Raise VAT from 7% to 10%, with the additional 3% allocated to individual retirement accounts.
- Tiered VAT Rates: Apply differentiated tax rates based on product categories to balance economic impact: 5% for essential goods (e.g., food, medicine, and education supplies), 10% for general goods (maintaining the current standard VAT rate), and 15% for luxury items (e.g., high-end electronics, jewelry, and luxury vehicles).
- This approach ensures that necessities remain affordable, while higher taxes on luxury goods contribute to government revenue and retirement savings.
- Personalized Savings: Each taxpayer would have a government-administered retirement account, where VAT contributions are recorded and invested for future use.
- Government Matching Contributions: To mitigate VAT's regressive nature, the government could match contributions for low-income earners, ensuring equitable retirement benefits.

 Restricted Access: Funds would only be accessible upon retirement, preventing premature withdrawals and ensuring long-term financial security.

This model draws inspiration from successful systems like Singapore's Central Provident Fund (CPF) and Chile's privatized pension scheme, where mandatory savings are invested to support citizens in their later years.

#### **Benefits of VAT-Linked Retirement Savings**

**1. Encourages Long-Term Savings:** Many Thais lack adequate retirement savings. This system ensures mandatory contributions, fostering a culture of financial preparedness.

**2. Sustainable Revenue:** Creates a dedicated funding source for pensions, reducing reliance on government budgets.

**3.** Alleviates Future Fiscal Burdens: Prefunding retirement needs eases pressure on future budgets, especially as the aging population grows.

**4. Fairness and Inclusivity:** Government matching for low-income earners ensures the system benefits all income groups.

### **Challenges and Solutions**

While the proposal to increase VAT has significant potential, it also comes with notable challenges that require careful policy adjustments.

One key concern is **its impact on consumer spending**. A VAT hike could reduce disposable income, particularly for low-income households. To mitigate this, the government could introduce **tiered VAT rates**, such as a lower rate (e.g., 5%) for essential goods like food and medicine, while applying a higher rate (e.g., 15%) to luxury items. Additionally, targeted rebates or tax credits could help protect vulnerable groups from financial strain.

Another challenge is **public trust**. Skepticism about how the government manages tax revenues could hinder support for a VAT increase. To address this, authorities should **establish independent oversight**, conduct **regular audits**, and provide clear guarantees on fund allocation and security, ensuring transparency and accountability. Lastly, there is the issue of implementation complexity. Efficiently tracking individual VAT contributions requires a robust digital infrastructure. Thailand can leverage its growing fintech ecosystem to automate tax collection, enhance account management, and ensure a seamless transition to a more structured VAT system.

#### A Sustainable Path Forward

Thailand faces both fiscal constraints and demographic shifts, making long-term financial planning essential.

By **linking VAT increases to personal retirement benefits**, the government can transform a potentially

unpopular tax hike into a policy that directly secures citizens' futures.

If implemented effectively, VAT-based retirement savings could reshape Thailand's fiscal and social landscape, strengthening economic resilience while ensuring financial security for future generations. With the right policies and safeguards in place, this approach could turn a looming crisis into an opportunity for sustainable growth and shared prosperity.

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